Vetting, SSR & DDR under the #VIIFrame's Transitional Charter

ANNEX PROTOCOL:

#VIIFrame's VRR: Security Vetting, Transitional Justice (TJ; Reparation) & Reintegration

Part 0 — Scope & Definitions

Scope

This Protocol applies to all armed, security, intelligence, policing, paramilitary, quasi-state, and proxy entities operating within or on behalf of the Islamic Republic of Iran's corrupt, brutal regime, and to any natural or legal person exercising command, operational control, financing, or material support for repression. Covered entities include, without limitation:

(a) Intelligence/Security: MOIS; IRGC-IO; Counter-Intelligence units; provincial intel directorates; detention/interrogation centers.
(b) Military/Paramilitary: Artesh (Ground/Air/Navy); IRGC (all forces/commands); Basij (all tiers: student, workplace, neighborhood, mosque-based); LEF/NAJA; Special Units.
(c) Cyber/InfoOps: cyber commands, CERTs under security agencies, bot farms, troll factories, and state propaganda/broadcasting arms.
(d) Judicial/Carceral: Prisons Organization, special courts, prosecution units linked to repression.
(e) Religious & Civic Lattice: mosque councils, "cultural" HQs, neighborhood bases (so-called "پایگاه"), Friday-Prayer networks when used for command/control, recruitment, logistics.
(f) State & Quasi-State: ministries, SOEs, bonyads and economic holding companies linked to security organs.
(g) Private Sector Fronts: any company/NGO/foundation with beneficial ownership, control, or material support ties to (a)–(f).
(h) External Proxies: non-state armed groups abroad funded, trained, or commanded by (a)–(f).

Command Responsibility

Individuals with effective control are liable irrespective of formal title.

Juveniles

Persons <18 engaged via Basij/schools are treated as **children associated with armed groups** and routed to protection, not penal reintegration.

Part I – Critical Risks (Why Vetting Is Indispensable)

1. **Orchestrated "Fake Defections" (Controlled Rifts)**

   The collapsing regime may stage defections to infiltrate the post-regime order, preserve command over sensitive assets, or assassinate opposition leadership. This constitutes an existential threat during the first 6–18 months.

2. **Reproduction of Authoritarian Security Networks**

   Incorporating mid- or high-level commanders implicated in systemic repression without scrutiny risks embedding mafia-like or praetorian structures into the new state.

3. **Arms Proliferation & Breakdown of Public Order**

   Unregulated handover of weapons and command posts may trigger armed competition, black-market flows, or local warlordism.

4. **Loss of Transitional Legitimacy**

   If victims of repression see unvetted perpetrators recycled into "new security forces," confidence in the transitional government collapses; civic trust is the core currency of legitimacy.

5. **Administrative & Technical Complexity**

   Effective vetting requires secure databases, cross-checkable evidence, and transparent criteria. Without these, errors or manipulation will undermine the entire democratic transition.

6. **Religious-lattice Capture**

   Mosque/Friday-Prayer networks function as recruitment/command hubs.

7. **Parastatal Finance**

   Bonyads, SOEs, and private fronts launder funds, payroll, and logistics for repression and proxy operations.

8. **Archive Destruction & Crypto Flight**

   Sudden erasure of records, diversion of gold/foreign reserves, and off-ramping into global crypto.

9. **External proxy blowback**

   Retaliatory operations by allied militias in Iraq, Syria, Lebanon, Yemen, Gaza, or elsewhere.

10. **Transnational Terrorism Networks**

    Quds Force–linked groups (Hezbollah, Hamas/PIJ, Houthis, Iraqi militias, etc.) and IRGC cells abroad may:

    - conduct direct attacks against Israel, regional states, and Western assets;
    - infiltrate the post-regime transition under "political" labels;
    - sustain operations via international charities, NGOs, trade companies, and diaspora networks.

11. **Terror Finance & Laundering Channels**

    Extensive laundering networks (banks, exchange houses, bonyads, SOEs, private holding companies, and hawala/crypto routes) channel billions annually to proxies. Unless frozen and audited, these networks will:

    - bankroll proxy violence in the Middle East;
    - CORRUPT THE NEW IRANIAN STATE WITH HIDDEN LOYALTIES;
    - undermine global compliance (FATF, UN sanctions).

External Proxies & Terror Finance Networks

- **Lebanon:** Hezbollah (military, political, financial wings).
- **Palestinian Territories:** Hamas, Palestinian Islamic Jihad.
- **Iraq:** Kata'ib Hizbollah, Asa'ib Ahl al-Haq, Badr Organization, Harakat al-Nujaba.
- **Yemen:** Ansar Allah (Houthis).
- **Syria:** Former local militias once directed by IRGC/Quds may remain embedded in Syrian territory, with potential to re-mobilize or destabilize the region until a stable post-transition order is established in the coming years.
- **Afghanistan:** Fatemiyoun Division (Liwa Fatemiyoun) — Afghan Shia fighters recruited, trained, and deployed by IRGC/Quds.
- **Pakistan:** Zeynabiyoun Brigade (Liwa Zeynabiyoun) — Pakistani Shia fighters mobilized and commanded by IRGC/Quds.
- **Global Cells:** IRGC/Hezbollah units in Latin America, Africa, Canada, Europe, Asia, etc.

Covered Finance Structures:

- **Bonyads & SOEs:** entities used to launder and divert oil, petrochemicals, and metals revenues.
- **Banks & Exchange Houses:** state-linked and private institutions routing funds through Dubai, Iraq, Lebanon, Turkey, Malaysia.
- **Front Charities & NGOs:** “relief foundations” tied to Hezbollah/Hamas.
- **Corporate Fronts:** shipping, construction, telecom, energy contractors with beneficial ownership tied to listed actors.
- **Crypto/Hawala Networks:** informal transfer systems and digital assets used to bypass sanctions.

Part II – Foundational Principles (Aligned with VII Frame)

1. **Rule-of-Law Primacy**

   All security sector actions must be grounded in a codified Transitional Emergency Act or equivalent.

2. **Transparency & Public Metrics**

   Aggregate statistics (not sensitive names) must be published monthly to secure public trust.

3. **Separation of Roles**

   Command, intelligence, and torture-related positions are subject to absolute exclusion until adjudication.

4. **Independent Oversight**

   A dual-layer system of domestic civil society + international observers (UN, ICTJ, DCAF) is mandatory.

5. **Justice–Security Parallelism**

   Security Sector Reform (SSR) and Disarmament–Demobilization–Reintegration (DDR) are not substitutes for transitional justice. They must run concurrently with Truth Commissions and Transitional High Court processes.

6. **Compatibility with VII Frame Pillars**

   This protocol implements Pillar 1 (Integrated Security), Pillar 2 (Agile Rule-of-Law Governance), and Pillar 3 (Multi-level Justice & Equitable Revenue Sharing), ensuring coherence with the 7-pillar architecture.

7. **Whole-of-Network Coverage**

   Vetting applies to individuals, units, and legal entities (public/quasi-state/private) enabling repression.

8. **Protection-First for Minors & Witnesses**

   Juveniles are routed to protection services; witnesses/whistleblowers receive legal anonymity, relocation, and retaliation shields.

9. **Data Governance & Privacy**

   Lawful Purpose; Minimality; Encryption-at-rest; Access-logging; Retention & Deletion schedules aligned with Truth Commission/Judiciary; independent Data Protection Officer.

Part III – Three-Block Operational Framework

Block A — Emergency Actions (Day 0–30)

A1. Immediate Arms Freeze

- All heavy weapons depots and command facilities placed under *Neutral Protection Units* (mixed civilian–military volunteers + international observers).
- Any unauthorized transfer deemed null and punishable under Transitional Emergency Law.

A2. Cyber & Data Freeze

- Replace all critical command passwords and encryption keys; seize golden backups of Critical Digital Infrastructure (CDI) systems—including industrial control, communications, intelligence, financial clearing, and identity databases.
- Create air-gapped “clean rooms” for forensic data access.

A3. Registration of Defectors (“Applicants”)

- Mandatory secure form with: identity, service record, unit affiliation, role history, three references, sworn declaration of truth.
- All entries encrypted and logged in a secure UID system; disclosure restricted to Vetting Committee.

A4. Establishment of the Independent Vetting & Security Committee (IVSC)

Composition:

- 2 impartial judges,
- 2 civil society/human rights representatives,
- 1 international observer,
- 1 independent security analyst,

- 1 legal counsel.

Mandate:

receive files, conduct preliminary review, and classify (Acceptable / Conditional / Rejected / Judicial Referral).

A5. Public Communication.

- Daily/weekly communiqués on process integrity; clear messaging that “defection does not equal automatic reintegration.”

A6. Archive & Evidence Freeze

Secure physical/digital archives (personnel, payroll, chain-of-command, CCTV, telecom CDRs, social-media admin logs); mirror to tamper-proof storage; appoint an Evidence Custodian.

A7. Financial & Asset Controls

Immediate freeze of accounts/assets of listed entities; beneficial-ownership unmasking; suspend cash/crypto outflows; appoint Interim Receivers for bonyads/SOEs/fronts.

A8. Border & Passport Controls

Temporary no-fly/no-sail lists for high-risk commanders/financiers; seize diplomatic passports; Interpol diffusion notices where warranted.

A9. Religious-Lattice Neutralization

Notify mosque councils and Friday-Prayer offices: political security activity suspended; seal armories/depots on mosque premises; inventory comms equipment.

A10. Media/Cyber Takedown

Place state broadcasters’ security-linked units and bot farms under NPU custody; preserve servers; disable coercive propaganda operations pending review.

Block B — Mid-Term Actions (D31–M18)

B1. Structured Vetting Criteria

- **Absolute Exclusion:** documented involvement in torture, extrajudicial killings, hostage-taking, senior intelligence/command.

- **Conditional Exclusion:** lower-rank command with unresolved allegations; subject to case-by-case hearings.
- **Conditional Inclusion:** logistics/medical/technical staff without evidence of abuses; must undergo retraining & probation.
- **Unconditional Inclusion:** only after IVSC clearance + no derogatory records.

B2. Evidence Gathering

- Triangulation: official service files, witness testimonies, NGO/human rights reports, media evidence.
- Every file assigned unique case number; all interviews audio-visual recorded.

B3. DDR Phased Program

- **Disarmament:** mandatory surrender of all arms with chain-of-custody logging.
- **Demobilization:** staged release from units, with stipend for compliance.
- **Reintegration:** vocational training + civic re-education.
- Financial packages tied to compliance.

B4. Re-Orientation & Civic Training

- Mandatory courses: human rights, VII Frame constitutional order, rule-of-law policing, civic engagement.
- Certification required before redeployment into any public role.

B5. Truth Commission & Judicial Coordination

- Parallel establishment of Truth & Accountability Commission with subpoena power.
- IVSC refers severe cases directly to Transitional High Court.

B6. Entity-Level Vetting (Legal Persons).

Apply vetting to companies/bonyads/NGOs: criteria — ownership by listed actors; contracts with security agencies; documented logistics for repression. Sanctions: receivership, dissolution, debarment.

B7. Civil Service Tiering

Tier-1 (security/justice), Tier-2 (governors/mayors/state media/education), Tier-3 (general admin). Apply graduated vetting and lustration rules per tier.

B8. Cyber/Media Certification

Re-license platforms/outlets only after editorial independence audit and removal of security control.

B9. External Proxy Disengagement Plan

Register, sanction, and cut material support; cooperate with partners to demobilize linked proxies.

B10. Victim-Centered Services

Stand-up witness protection, survivor support, reparations registry synchronized with Truth Commission.

Block C — Long-Term Actions (Year 2–5+)

C1. Gradual Integration

- Cleared applicants may be absorbed into civilian policing or non-sensitive technical roles, under annual review.
- No reinstatement into intelligence or high-command until full democratic consolidation.

C2. Permanent Oversight Bodies

- Independent Complaint Authority, Parliamentary Security Committee, and annual public reporting.

C3. Legal Safeguards

- Statutory prohibition on future appointment of individuals listed under Absolute Exclusion.
- Criminal liability for concealment or falsification during vetting.

C4. Lustration Registry & Appeals

Publish anonymized stats + a controlled-access registry for researchers/judiciary; allow due-process appeals.

C5. Procurement & Political-Finance Firewalls

5-year debarment of listed entities/owners; strict party/campaign finance prohibitions.

C6. Local Policing Reform

Convert Basij/neighborhood bases into **civic centers**; community policing under civilian control; independent complaints mechanism.

Part IV – Anti-Fraud Safeguards

1. **Cross-Check Rule:** Minimum of three independent verifications required per applicant.
2. **Random Audit:** 10% of files undergo field investigation within 7 days.
3. **Chain-of-Custody Enforcement:** Serial-tracked registration of every surrendered weapon.
4. **Integrity Lock:** If IVSC compromised, files immediately transferred to International Oversight Board.
5. **Beneficial-Ownership Audit:** Mandatory BO disclosure for all counterparties; false filings = criminal offense.
6. **Whistleblower Channel:** Encrypted intake with legal immunity and relocation support.
7. **Youth Protection Gate:** If applicant <18 at time of acts → remove from penal vetting; route to child protection + psychosocial support.

Part V – Metrics & Reporting (KPIs)

Emergency Phase (D0–D30):

- % of arms depots secured.
- % of **critical digital infrastructure (CDI)** systems secured and mirrored with golden backup—including industrial control (SCADA/ICS), telecom and financial clearing platforms, identity and registry databases, security/intelligence servers, national command-and-control (C3I/C4I), operational technology networks (OT/CIS), and broader critical national infrastructure (CNI) systems.
- **of applicants registered.**

Mid-Term (D31–Month 18):

- **of cases fully vetted.**
- Acceptance/rejection ratios.
- % of participants completing civic training.

Long-Term (Year 2+):

- Incidents of misconduct by reintegrated members.
- Citizen trust survey results.
- **of prosecutions completed.**
- % of archives mirrored and preserved.
- % of beneficial-ownership (BO) disclosures completed.
- **of legal entities vetted.**
- **of mosque-base closures and compliance audits completed.**
- **of witness-protection enrollments.**
- **of border hits/no-fly enforcement actions.**
- Total volume of frozen assets (cash and crypto).

Part VI – Sample Legal Text (Draft Emergency Act Clauses)

Article 1: Command & Appointment Controls
No individual may assume command, intelligence, or judicial roles without prior IVSC clearance.

Article 2: Absolute Exclusion
Any person proven to have participated in torture, extrajudicial execution, systemic repression, or senior intelligence leadership shall be permanently barred from all security sector roles.

Article 3: Arms & Munitions Protection
All heavy weapon stockpiles are placed under state protection; any unauthorized transfer is null and constitutes a criminal offense.

Article 4: Transparency & Reporting
The IVSC shall publish monthly public summaries and submit annual comprehensive reports to the Transitional Assembly.

Article 5: Terror Finance Freeze
All entities listed in Schedule D shall have their assets frozen, accounting books seized, and beneficial owners disclosed within 15 days of transition.

Article 6: Receivership & Dissolution (Terror Finance)
Entities failing to comply with Article 5 or proven to fund proscribed groups shall be placed under interim receivership, dissolved, or permanently debarred.

Article 7: International Cooperation
The Transitional Government shall coordinate with FATF, UN Sanctions Committees, and partner states to prosecute laundering networks and block financing to proxy groups.

Article 8: Legal-Person Vetting & Receivership (General)
Entities meeting Schedule A/B6 triggers may be placed under interim receivership, dissolved, or debarred following IVSC determination.

Article 9: Beneficial Ownership & Asset Disclosure
All covered entities must file beneficial-ownership declarations within 15 days; assets of non-filers are frozen pending inquiry.

Article 10: Passport & Travel Controls
Temporary travel bans shall apply to listed individuals; passports shall be surrendered on demand; the government shall cooperate with Interpol notices and partner states.

Article 11: Evidence & Archive Protection
Destruction, alteration, or concealment of covered records is a felony. The Evidence Custodian is empowered to seize, mirror, and secure archives.

Article 12: Witness & Minor Protection
Witnesses and whistleblowers receive statutory protection and anonymity; minors formerly engaged through Basij or similar networks are routed to child protection and rehabilitation services.

Article 13: Sunset & Review
All emergency powers under this Act expire after 18 months unless explicitly renewed by the Transitional Assembly following public reporting. Judicial review is guaranteed.

Part VII – VII Frame Linkage

- **Pillar 1 (Integrated Security):** Secures critical assets and prevents armed chaos.
- **Pillar 2 (Agile Rule-of-Law Governance):** Codified vetting & DDR procedures ensure legality.
- **Pillar 3 (Justice & Equity):** Balances justice (Truth Commission, High Court) with necessary reintegration.
- **Pillar 4 (Digital Transformation):** Cyber clean-rooms and UID digital vetting.
- **Pillar 5 (Macro Stabilization):** Prevents cost of warlordism, protects fiscal stability.

- **Pillar 6 (Eco-Industrial Sustainability):** Ensures security forces realign to support national reconstruction.
- **Pillar 7 (Knowledge-Centric Governance):** Institutionalizes lessons from comparative SSR/DDR practices for Iranian capacity-building.

Schedule A — Comprehensive Entity Coverage (non-exhaustive)

- **Intelligence/Security:** MOIS; IRGC-IO; Counter-Intel; Provincial Intel; detention centers.
- **Military/Paramilitary:** Artesh; IRGC Ground/Aerospace/Navy/Quds; Basij (student, labor, neighborhood, mosque-based); LEF/NAJA/Special Units.
- **Judicial/Carceral:** Special Courts; Prosecutor's Offices connected to repression; Prisons Organization.
- **Cyber/Media:** IRIB security cells; cyber units; bot/troll farms; "cultural" fronts.
- **Religious Lattice:** Friday-Prayer HQs; mosque councils/bases used for command/recruitment/logistics.
- **Economic:** Bonyads; SOEs; holding companies; banks/payment providers; front companies (BO links).
- **External Proxies:** named groups supplied/commanded by above.

Schedule B — Absolute Exclusion (illustrative)

Senior intel/IRGC/Basij command; prison wardens/interrogation chiefs; proven torture/extrajudicial actors; media/cyber directors of coercive propaganda.

Schedule C — Document Preservation

HR files, payroll, unit rosters; tasking orders; detention logs; telecom/CDRs; budgeting & procurement; server images; key-material escrow.

Part VIII – References (for Institutional Legitimacy)

- United Nations IDDRS (Integrated Disarmament, Demobilization and Reintegration Standards).
- DCAF/ICTJ: Vetting Public Employees in Post-Conflict Settings.

- UN SSR Guidelines (2012).
- World Bank DDR Reintegration Handbook.
- Case studies: South Africa SANDF integration, Bosnia police vetting, Iraq de-Ba'athification failures (as cautionary).

This **VII Frame Protocol** provides both *emergency safeguards* (stop fake defections, secure weapons/data) and *systemic guarantees* (independent vetting, truth mechanisms, DDR programs). Without this, any reliance on "defectors" is an open invitation to infiltration, re-entrenchment of repression, and collapse of legitimacy.

Executive Operational Checklist (field distribution)

(structured as step-by-step tasks)

EMERGENCY PHASE (D0–D30)

Immediate Priorities

- **Secure Arms & Command:**
  - Freeze all arms depots.
  - Neutral Protection Units (NPUs) assume custody.
  - Register every transfer with serial numbers.
- **Cyber/Data Lockdown:**
  - Replace all command/system passwords.
  - Create golden backups of SCADA/intelligence data.
  - Set up air-gapped "clean rooms."
- **Register Defectors:**
  - Collect full ID, service history, 3 references, sworn declaration.
  - Assign unique case ID (UID).
  - Store data encrypted, restricted to IVSC.
- **Establish IVSC:**
  - 2 impartial judges, 2 civil society reps, 1 international observer, 1 security analyst, 1 legal counsel.
    Mandate: classify (Accept / Conditional / Reject / Refer to Court).

MID-TERM PHASE (D31–M18)

Vetting Rules

- **Absolute Exclusion:** torture, extrajudicial killings, senior intelligence/command.
- **Conditional Exclusion:** mid-level roles with allegations → hearing required.
- **Conditional Inclusion:** technical/logistics with no abuse record → probation + retraining.
- **Unconditional Inclusion:** only after IVSC clearance.

DDR Program

Stage 1: Disarmament → surrender all weapons.

Stage 2: Demobilization → exit units, stipend for compliance.

Stage 3: Reintegration → vocational training + civic re-education.

Re-Orientation Training

- Curriculum: Human rights, VII Frame Constitution, policing in democracy.
- Certification required before service.

Truth & Justice Coordination

- Truth Commission runs in parallel.
- Severe cases → Transitional High Court.

LONG-TERM PHASE (Year 2–5+) & MONITORING

Integration & Oversight

- Gradual absorption only into civilian/police non-sensitive roles.
- Annual review; no intelligence/command roles.

Oversight Mechanisms

- Independent Complaint Authority.
- Parliamentary Security Committee.
- Annual public report of IVSC.

KPIs (Key Performance Indicators)

- % arms depots secured (D0–D30).

- of vetting cases completed (D31–M18).
- Acceptance/rejection ratios.
- % of candidates completing civic training.
- of misconduct incidents among reintegrated members (Year 2+).

Emergency Legal Order (ready-to-sign draft)

TRANSITIONAL EMERGENCY ORDER

(Adopted by the Interim Council under the VII Frame Transitional Charter)

Article 1: Establishment of Independent Vetting & Security Committee (IVSC) with the following composition: two impartial judges, two civil society representatives, one international observer, one independent security analyst, and one legal counsel. The IVSC shall have sole authority to clear, condition, reject, or refer defectors for judicial proceedings.

Article 2: All heavy weapons depots and command facilities are hereby frozen under the custody of Neutral Protection Units (NPUs). Any unauthorized transfer is null and constitutes a criminal offense.

Article 3: No individual may assume command, intelligence, or judicial roles without prior IVSC clearance.

Article 4: Any person proven to have engaged in torture, extrajudicial killings, systemic repression, or senior intelligence leadership shall be permanently barred from future security or enforcement functions.

Article 5: All defectors shall register with UID, service history, sworn declaration, and references. False declarations constitute perjury under Transitional Law.

Article 6: The IVSC shall issue monthly public summaries and submit full annual reports to the Transitional Assembly.

Issued under authority of the VII Frame Transitional Charter

(Signatures)
— Chair, Interim Council
— Secretary of Justice
— Head of Neutral Protection Units

Vetting Form & Database Schema

A. Vetting Application Form (template fields)

Section I – Identification

- UID (unique case ID)
- Full name
- National ID / Service ID
- Date of birth
- Contact info

Section II – Service Record

- Unit / Branch
- Rank / Position
- Dates of service
- Supervising commander(s)
- Roles and duties (describe in detail)

Section III – Legal & Conduct History

- Prior accusations / convictions (Yes/No + description)
- Direct participation in arrests, interrogations, suppression (Yes/No + description)
- Military intelligence involvement (Yes/No)

Section IV – References & Evidence

- Reference 1: name, contact, relationship
- Reference 2: name, contact, relationship
- Reference 3: name, contact, relationship
- Attached documents (service records, ID copies, other proofs)

Section V – Declaration

- Sworn statement: “I declare that the above information is complete and truthful. I consent to investigation and to appear before IVSC/Truth Commission if required.”
- Signature, date

B. Database Schema (CSV/Excel fields)

- UID
- Full_Name
- National_ID
- Date_of_Birth
- Unit_Branch
- Rank_Position
- Service_Start_Date

- Service_End_Date
- Commanding_Officer
- Role_Duties
- Accusations (Y/N)
- Accusation_Details
- Direct_Repression (Y/N)
- Intelligence_Involvement (Y/N)
- Reference1_Name / Reference1_Contact
- Reference2_Name / Reference2_Contact
- Reference3_Name / Reference3_Contact
- Attached_Documents (file links)
- IVSC_Status (Accepted / Conditional / Rejected / Judicial)
- Date_of_IVSC_Decision
- Notes